

Transcript

Solar Energy Development Programmatic EIS Scoping Meeting held in Golden CO, June 23, 2008

This Acrobat PDF file contains the transcript of the above referenced Solar Energy Development Programmatic EIS public scoping meeting. If you are interested in reading the scoping comments provided by a specific person or organization at this meeting, you may use Acrobat's search tool to locate the commenter's name/organization within the transcript.

UNITED STATES DEPARTMENT OF ENERGY AND
BUREAU OF LAND MANAGEMENT

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SOLAR ENERGY DEVELOPMENT
PROGRAMMATIC ENVIRONMENTAL IMPACT STATEMENT
(PEIS)
PUBLIC SCOPING MEETING

+ + + + +

MONDAY

JUNE 23, 2008

6:30 P.M.

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MARRIOTT DENVER WEST
1717 DENVER WEST BOULEVARD
GOLDEN, COLORADO 80401

Facilitator:

Karen Smith
Argonne National Laboratory
Denver Office

Panel Members Present:

Duane Spencer, Acting Deputy State Director
Bureau of Land Management, Colorado State
Office

Brad Ring, Project Manager
Department of Energy, Golden Field Office

Linda Resseguie, Manager, Solar PEIS
Bureau of Land Management, Washington Office

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Doug Dahle, Senior Program Manager
National Renewable Energy Lab

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1 P-R-O-C-E-E-D-I-N-G-S

2 (6:32 p.m.)

3 MS. SMITH: I want to welcome
4 everybody. My name is Karen Smith. I work
5 for Argonne National Laboratory, and I'm
6 located here in Lakewood, Colorado. Argonne
7 has been hired by the Department of Energy and
8 the BLM to prepare the Solar -- help them
9 prepare the Solar Energy Development
10 Programmatic Environmental Impact Statement.
11 So welcome to our scoping meeting this
12 evening.

13 The way it's going to run, we're
14 going to have a series of presentations for
15 you, a brief question-and-answer period, and
16 we'll try to get as quickly as we can to
17 taking public comment on the EIS and the scope
18 of the EIS. That's the whole point of our
19 meeting tonight.

20 Our first speaker I want to
21 introduce to you is Duane Spencer. He's with
22 the BLM Colorado State Office. He's the

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1 Acting Deputy State Director for the Division
2 of Energy, Lands and Minerals. Thank you,
3 Duane.

4 MR. SPENCER: Well, good evening to
5 everyone. On behalf of BLM Colorado, I'd like
6 to welcome everyone to the scoping session.
7 It's very gratifying in our process to see
8 public interested when we do have scoping.

9 So it's clear that renewable energy
10 will play an increasingly important role in
11 our future energy needs. So it's very
12 welcome, and the timing of this document is
13 very good. So we look forward to hearing your
14 comments, and thank you for attending.

15 MS. SMITH: I should mention, we
16 have a court reporter here tonight, and we're
17 trying to get everything on transcripts. We
18 missed that first piece, but we can fill it
19 in. I'm sure you can repeat it.

20 MR. SPENCER: Oh, exactly, yes.

21 MS. SMITH: Okay. The next speaker
22 is Brad Ring, and he's with the Department of

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1 Energy's Golden Field Office. He's a project
2 manager with DOE.

3 MR. RING: Thank you for coming to
4 this meeting. We really appreciate your
5 participation. I'll just go over a short
6 presentation on DOE's program and how it
7 relates to this scoping, the Programmatic EIS.

8 DOE goals are to add energy supply
9 that's diverse, from diverse sources, making
10 good use of renewable sources. It's really a
11 national security issue, we feel. And what we
12 want is to secure a sustainable -- or to
13 provide secure, sustainable, emission-free,
14 domestic energy. While we can do this with
15 solar energy, we can also improve the quality
16 of the environment by reducing greenhouse gas
17 emissions, and overall limiting the
18 environmental impacts while completing this.

19 Under the DOE is the solar program.
20 We fit right in with those goals -- increased
21 use of solar power from the domestic and
22 emission-free standpoint.

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1 The solar program in this year has
2 about \$170 million budget. As you can see,
3 152 million of that was for research and
4 development. That's further broken out --
5 about 126 million goes to photovoltaics, 26
6 million goes to concentrating solar power.
7 This budget is increased from previous years,
8 and we feel we really are gaining a lot of
9 research and development improvements in
10 these -- both of these technologies. There's
11 also about 18 million that goes to market
12 transformation. It's broken out about 2 and a
13 half million for concentrating solar power,
14 and the remainder is for solar American
15 initiatives, which are for activities for the
16 25 solar American cities, which Denver is one
17 of those, development of codes and standards,
18 solar America showcases, training, and the
19 solar decathlon.

20 DOE's solar energy program is
21 really broken into two different technologies.

22 One of them that everyone's pretty familiar

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1 with, I believe, is the photovoltaics, which
2 creates energy directly from the sun. One of
3 the problems right now -- the -- while this
4 has been improved as far as the cost
5 associated with producing that energy, it is
6 still high. Improvements are made -- we
7 consider that levelized cost of energy.

8 The other technology is
9 concentrating photovoltaic- -- or
10 concentrating solar power -- excuse me. As
11 the name describes, it concentrates the solar
12 onto a heat transfer -- or a high temperature
13 fluid -- excuse me -- creates steam, drives a
14 turbine cycle. So those are generally the two
15 technologies. There's some overlap in between
16 where we can have a concentrating photovoltaic
17 system. But overall, those are the two that
18 we look at and are trying to improve.

19 Why is DOE part of this
20 Programmatic EIS with BLM? Utility scale
21 projects, to generate enough power for tens of
22 thousands of homes or businesses in the U.S.,

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1 requires intense solar energy. There are
2 six -- and the six states included in this
3 Programmatic EIS have the best solar
4 resources. Generally it requires about five
5 acres for each megawatt. So you can see about
6 a 250-megawatt facility would require two
7 square miles of area. So it seemed to be a
8 natural fit. BLM manages 119 million acres of
9 federal land in these six states.

10 DOE expects from this Programmatic
11 EIS identification of the land that is
12 appropriate for solar deployment, both from a
13 technical and environmental standpoint,
14 establishment of policies that would apply to
15 solar energy projects, supported by DOE, and
16 that really comes about as best-management
17 practices. Those are identification of
18 sensitive or unique habitats in the vicinity
19 of the projects, and to the extent feasible,
20 have designs in place to minimize or mitigate
21 these impacts.

22 That does not take away from the

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1 tiering associated with environmental
2 analysis. Site-specific environmental
3 analysis would be conducted. If these
4 projects do occur, it would just be tiered
5 within this Programmatic Environmental Impact
6 Statement.

7 We also expect more accurate
8 modeling for prediction of solar energy
9 development and all the other associated
10 attributes with that, including the power, the
11 jobs, and hopefully the mitigation to climate
12 change.

13 That's all I have. Thank you.

14 MS. SMITH: Okay. Thank you, Brad.

15 The next speaker is Linda
16 Resseguie. She's with BLM's Washington, DC
17 office, and she's BLM's manager for the Solar
18 Programmatic EIS.

19 MS. RESSEGUIE: Good evening, and
20 welcome to our meeting. I appreciate all of
21 you taking the time to come and share your
22 thoughts and concerns about solar energy with

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1 us.

2 This is our fifth meeting. This is
3 the first time Karen has allowed us to advance
4 slides ourself. So we'll see how that goes
5 for me.

6 (Pause.)

7 Not well.

8 (Laughter.)

9 There we go. The Bureau of Land
10 Management is an agency within the Department
11 of the Interior that manages 258 million
12 surface acres. Those acres are depicted on
13 this slide -- mostly in the Western United
14 States, including Alaska. About 46 percent of
15 those lands are located in the six-state study
16 area, and about 8.3 million in Colorado,
17 mostly in Western Colorado.

18 The BLM's multiple use mission is
19 to sustain the health and productivity of the
20 public lands for the use and enjoyment of
21 present and future generations. The Bureau
22 accomplishes this by managing such activities

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1 as outdoor recreation, livestock grazing,
2 mineral development and energy production, and
3 also by conserving natural, historical and
4 cultural resources on the public lands.

5 Solar energy is one of the many
6 energy resources now being developed or
7 considered for federal lands. To ensure the
8 best balance of uses and resource protections
9 for America's public lands, the BLM undertakes
10 extensive land use planning through a
11 collaborative approach with local, state and
12 tribal governments, the public and stakeholder
13 groups. The result is a set of land use plans
14 that provide the framework which guides
15 decisions for every action and approved use on
16 our public lands. Many of BLM's existing land
17 use plans, however, do not specifically
18 address solar energy development.

19 Why is BLM involved in the
20 Programmatic Environmental Impact Statement?
21 The two reasons shown here are Executive Order
22 1321.12 that was enacted in 2001 -- or signed

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1 in 2001, I should say -- and it directs
2 federal agencies to estab- -- to expedite
3 their actions as necessary to accelerate the
4 completion of energy-related projects. And
5 the Energy Policy Act of 2005 sets a goal for
6 BLM to approve 10,000 megawatts of non-hydro-
7 power renewable energy on the public lands by
8 2015.

9 As I mentioned, BLM must manage
10 public lands for a variety of resource uses,
11 including energy production. The federal
12 energy mix managed by BLM already includes oil
13 and gas, helium, coal, geothermal, wind,
14 biomass, and soon utility scale solar. BLM
15 has previously estimated that as much as two
16 thirds of the public lands may have high
17 potential for solar power energy production.

18 Utility scale solar projects on
19 public lands are authorized by BLM as rights
20 of way under the Federal Land Policy and
21 Management Act. All activities proposed on
22 public lands, such as rights of ways, or I

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1 should say, including rights of ways, must be
2 consistent with the terms, conditions and
3 decisions in approved land use plans. Before
4 BLM can approve a solar energy development
5 project, it must assess the direct, indirect
6 and cumulative impacts of such development,
7 and must consider other resource values,
8 sensitive areas, and public concerns, all
9 completed through a NEPA process.

10 To date, the BLM has received more
11 than 130 solar energy project applications,
12 mainly in Southern California, Nevada and
13 Arizona. Although this meeting is not about
14 specific projects, you will have an
15 opportunity to comment on those projects as
16 they are processed. Solar applications which
17 have already been filed with BLM will be
18 processed on a case-by-case, site-specific
19 basis with NEPA. These applications will move
20 forward on a parallel process while the
21 Programmatic EIS is being undertaken. But new
22 applications will not be accepted until

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1 completion of the Programmatic EIS.

2 What are BLM's programmatic goals?

3 Under BLM's current solar energy development
4 policy -- and that was written in April of
5 2007 -- applications are processed on a first-
6 come, first-serve basis, each with its own
7 site-specific NEPA. BLM believes that by
8 looking programmatically at the issues
9 associated with solar energy development, we
10 will be able to develop a more comprehensive,
11 consistent and efficient program by which to
12 address solar energy proposals on public
13 lands.

14 The Programmatic EIS will identify
15 public lands best suited to solar energy
16 development, mitigation strategies, and best
17 management practices to guide future solar
18 energy development, and possible additional
19 transmission corridors needed to specifically
20 facilitate solar energy development. We think
21 that the Programmatic EIS will be key in
22 advancing the understanding about the impacts

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1 of solar energy development and how best to
2 deal with those impacts, and that the
3 resulting decisions will better foster and
4 support the nation's need for environmentally
5 sound solar energy development.

6 BLM expects to amend land use plans
7 in the six-state study area to adopt the solar
8 energy decisions made as a result of the
9 Programmatic EIS. These meetings are an
10 important part of the BLM planning process, as
11 well as the NEPA process. We included a
12 proposed planning criteria in our notice
13 published May 29th, and we're asking for your
14 comments on those criteria during the scoping
15 process.

16 Thank you.

17 MS. SMITH: Thank you, Linda.

18 Our next speaker is Doug Dahle.
19 He's with the National Renewable Energy
20 Laboratory. He's a senior program manager.
21 NREL is also providing support to DOE and BLM
22 in the preparation of this EIS in terms of

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1 technical knowledge of solar energy resources
2 and technologies. Doug is going to give an
3 overview of that now.

4 MR. DAHLE: Thank you. It's a
5 pleasure to have you here tonight. It's also
6 a pleasure to be partnering with BLM again. I
7 had the wonderful opportunity to work with
8 them on a wind programmatic EIS that turned
9 out extremely successful, and added up to the
10 same thing in terms of addressing
11 environmental impacts of the wind development.

12 Basically, I'm going to cover three
13 things -- a brief overview of the solar energy
14 technologies; we're going to talk a little bit
15 about the geographical information based solar
16 resources that we use and will be applied in a
17 lot of the analyses in terms of where the high
18 potential sites are; and then we'll also give
19 you a couple of slides on some federal
20 policies that have a huge impact on
21 facilitating accelerated development of
22 renewable energy.

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1 So we'll talk about -- Brad had
2 introduced that basically we're talking about
3 photovoltaics and concentrating solar power.
4 The other grouping that I would characterize
5 them is dispatchable and non-dispatchable.
6 Dispatchable means they could actually be
7 delivered following peak needs, for example,
8 for a utility company, and we'll talk about
9 that in a minute.

10 The first one I would focus on and
11 talk about is parabolic trough. This is
12 actually a commercial technology. The system
13 you see here is in Kramer Junction in the
14 Mojave Desert in California. It's been
15 operating since 1984 continuously. So we've
16 got almost 20 years of performance experience.

17 One of the unique things about this -- and
18 we're delighted with the R&D that's bringing
19 along thermal storage, which is the way
20 dispatchable power systems will work in the
21 solar field -- is this actually had a gas
22 hybrid system. And that was to augment when

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1 the sun went down. Southern California
2 Edison's peak was at 7:30, 8:00 at night, and
3 solar wasn't producing. The nice feature now
4 is solar -- the thermal storage now is based
5 on thermal power generated during the sunny
6 day, and you can actually dispatch it after
7 the sun's gone down rather than running fossil
8 fuel hybrid systems.

9 The next technology is the power
10 tower. This is something -- I don't know if
11 you've ever had the chance to drive I-40 south
12 of Barstow, where in Daggett, California, the
13 very first power tower was built back in the
14 '80s. This is one of those fantastic examples
15 of dispatchable power in the fact that, during
16 one week about ten years ago, this particular
17 plant was working and delivering power 24
18 hours a day for about six days until the
19 clouds had accumulated such that it could not
20 deliver 24-hour power. But that's something
21 that is actually surprising about solar.
22 Everybody thinks it just runs during the day,

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1 and that's it.

2 The last one I'd like to talk about
3 is this one right here. It's called the
4 linear fresnel -- it's called the compact
5 linear fresnel reflector. A fairly new
6 technology, it works a little differently than
7 the parabolic trough. In the parabolic trough
8 system, it's a mirror shaped like this with a
9 tube, and the direct normal sunlight hits that
10 tube, heats a thermodynamic fluid. In this
11 particular case, you'll see basically it's
12 almost flat mirrors, and the tube is water-
13 filled, generates high-pressure steam, but the
14 tube does not move at all. It's an
15 interesting technology that's come from
16 Australia.

17 In the storage -- the systems
18 without storage are basically what's called
19 concentrating photovoltaics. And we'll get
20 into that in a little bit. Basically, it uses
21 a lot less solar cells actually to generate
22 power. We'll talk about the details of that.

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1 Another one in the area of
2 concentrating solar power is called the
3 dish/Stirling engine. Basically it's a
4 focusing on -- it's a point-focusing system
5 that hits basically a circle about this big,
6 concentrates the light, heats hydrogen, and
7 drives a two-piston engine -- very effective,
8 very efficient. It's not your internal
9 combustion that you're used to in a car. It's
10 a two-cylinder Stirling engine.

11 The last we'll talk about is what
12 you know as the flat-plate photovoltaics.
13 We'll go on and get into them.

14 Here's the concentrating solar
15 power with the dispatchable capability.
16 Again, the parabolic troughs we just talked
17 about, these are commercial. Just about a
18 month ago, Arizona Public Service announced
19 plans to build a 250-megawatt plant in Arizona
20 with six hours of thermal storage, allowing
21 them to hit their peaks in the morning and in
22 the evening.

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1 This is the one I talked about, the
2 central receiver, the power tower. This is
3 the one that offers probably the best in terms
4 of thermal storage. Sometimes they're direct
5 steam, but most of them are using a molten
6 salt at that receiver where all these
7 heliostats all focus on that. That tower gets
8 up to like 500 degrees-C. They can store the
9 molten salt and deliver over almost 70 percent
10 of the day.

11 Why is that beneficial? The issue
12 of dispatchable power is the fact that --
13 what's shown here is that dotted line is some
14 hypothetical utility system load curve during
15 a day. Typically -- and this is very
16 common -- Southern California has a 7:00 a.m.
17 peak and a 7:30 peak. San Diego Gas &
18 Electric, very similar. The solar resource
19 just isn't there in the morning typically.
20 And the peaks, particularly in the summer, is
21 always during the middle of the day. So you
22 could use this as a peaking plant, but the

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1 thermal storage allows you to be able to hit
2 that peak after the sun's gone down, and
3 allows you to carry the power delivery beyond
4 the end of daylight. It reduces the cost.
5 And that's the most expensive power that any
6 utility actually provides to consumers.

7 The last two concentrating solar
8 power systems are basically the dish/Stirling
9 that I just talked about. Our sister lab,
10 Sandia National Laboratory, has been working
11 with a developer of this particular technology
12 for about six years. They've really refined
13 the Stirling engine, refined the optical
14 characteristics of the mirrors, and they are
15 basically going to go commercial. They have
16 right now power purchase agreements with San
17 Diego Gas & Electric and Southern California
18 Edison combined about 1,000 megawatts to
19 deploy this particular technology.

20 The other one that is in the
21 concentrating family is concentrating
22 photovoltaics. What this is is it takes the

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1 sunlight, focuses on a few solar cells, which
2 the essence of this is, believe it or not --
3 and I'll talk about it on the next slide -- it
4 creates the equivalent of 500 suns in terms of
5 sunlight, a high concentration. They use
6 multi-junction cells. The essence of this is
7 you need less photovoltaic cells to generate
8 the same amount of power, using about 1/500th
9 as you would let's say in a flat-plate system.

10 The efficiency doesn't change, but the fact
11 is you don't have to buy the most expensive
12 part. You don't have to deploy the most
13 expensive element of photovoltaic systems,
14 which is actually the cells themselves.

15 Here's three different versions of
16 that same approach, which is using basically
17 the parabolic dish for photovoltaics. There's
18 another one called concentrating PV, and here
19 it's called refractive because it's kind of
20 like the lens you see on a florescent, where
21 it's got the diamond shape. What this is is
22 sort of the reverse of that. It brings in the

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1 sunlight and focuses it, refracts the sunlight
2 onto a specific cell. Again, the cell's use
3 is about 1/500th of what you would use
4 normally.

5 Similar, there's a third technology
6 that's called reflective with an optical rod.

7 Same principle is that you actually increase
8 the power delivered to the solar cells.

9 Basically, all of these
10 technologies we just talked about -- parabolic
11 trough, linear fresnel lens, power tower,
12 dish/Stirling, and the concentrating PVUs --
13 what's called direct normal insolation. This
14 is a map that matched Linda's, and this is the
15 overlay of that same amount of BLM in the six
16 states with the solar resource. Basically,
17 what we're looking at -- it's kind of hard to
18 see -- but basically, we're looking at, when
19 we're doing our analysis of high-potential
20 sites, we're looking at five kilowatt hours
21 per day per meter squared. So it's basically--
22 - pretty much it goes all the way up -- most

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1 of this coverage here is five kilowatt hours
2 per meter squared per day.

3 Commercially right now today, if
4 you were going to ask a developer what kind of
5 sites, he's looking at six kilowatt hours per
6 meter squared. But we're looking at a 20-year
7 period, and we wanted to expand the boundaries
8 of what the maximum potential might be on BLM
9 lands.

10 Next slide talks about what we
11 talked -- that Brad introduced. It's sort of
12 the conventional photovoltaic panels. These
13 are flat-plate systems. The other thing we're
14 talking about throughout this study is utility
15 scale photovoltaics. We're not talking about
16 the PV on the roofs in terms of our analysis.

17 It's basically on public lands, large
18 systems.

19 This is the first and biggest in
20 the United States, a photovoltaic system that
21 was installed at the Nellis Air Force Base in
22 Las Vegas, Nevada. It's 14.2 megawatts, and

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1 it's a single-axis tracking system. So
2 they're at the appropriate tilt that you would
3 do a PV system at azimuth, and then it tracks
4 east to west the sun to increase its power
5 production potential.

6 The other slide here is just
7 showing again the magnitude of a ten-megawatt
8 or larger PV system. This is in Portugal.
9 And it shows that it takes up quite a bit of
10 land. The area Brad talked about,
11 concentrating solar power, we're looking at
12 five acres per megawatt. PV typically is more
13 in the six to seven, maybe eight, depending on
14 the technology. The thermal storage we talked
15 about on that large project in Arizona Public
16 Service, if there's no thermal storage, it is
17 about five acres per megawatt. You add the
18 thermal storage, about 50 percent increase.
19 So you're looking at seven to eight acres per
20 megawatt for that high-potential thermal
21 storage system.

22 In terms of the resources for the

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1 photovoltaics, it's the same map. It's a
2 little bit different resource. This is called
3 global solar radiation. What that is, the
4 direct normal that we talked about on the
5 previous one is basically, if you're standing
6 out in the sun, you had a mirror, there's a
7 direct normal hits 90 degrees to that. Global
8 solar resource, about 80 percent of it is this
9 direct normal, and the rest of it is scattered
10 light that gives you the sunburn even if
11 you're standing under a tree.

12 So this is the solar resource that
13 we'll be using to identify high potential
14 sites, particularly for photovoltaics.

15 The last thing I'm going to talk
16 about is just sort of the economics of this.
17 For the solar development -- solar
18 technologies development, there's a solar
19 investment tax credit provided by the federal
20 government. Unfortunately, it expires
21 December 31st of this year. What it provides
22 is a 30 percent tax credit -- this is after

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1 tax -- credit to a private developer for doing
2 renewable power systems. A hundred-megawatt
3 system with thermal storage, you're talking
4 \$550 million investment. Huge impact in terms
5 of reducing the financing and the debt service
6 on a project.

7 What we've done -- and -- and the
8 essence of it also, this particular graph
9 shows that if -- the levelized cost without
10 the tax credit, you could maybe deliver a
11 concentrating solar power system that might
12 deliver 15, 16 cents a kilowatt hour. You add
13 this investment tax credit, it reduces that by
14 about 20 percent. Now you're in the 12, 13,
15 14 cent range. And if you're in Southern
16 California, that's actually what you pay right
17 now, even at the residential level.

18 The effect of this is, if it's not
19 renewed, we use what's called the Reed's
20 model. It's a very sophisticated linear model
21 that NREL developed -- hundreds of variables.

22 It looks at 350 transmission and regions

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1 broken out in the country, and applies the
2 renewable portfolio standards it states, a
3 variety of financial incentives, and it makes
4 a prediction -- it -- it considers the fact
5 that there's possible system on the -- new
6 coal plants coming online, maybe new nuclear.

7 It looks at what's existing on the system.
8 Is there capacity to be able to bring in a
9 hundred-megawatt concentrating solar power and
10 actually get it to market?

11 What this shows here is this
12 investment tax credit for the solar components
13 of all those energy utility systems out there.

14 In the next 20 years, the study period of
15 this particular Programmatic EIS, you might
16 get six gigawatts of power. That's 6,000
17 megawatts. That's pretty big. That's, you
18 know, five, six, seven large coal plants or a
19 nuclear plant.

20 With the tax credit, does it have
21 an impact? It certainly does. We're looking
22 at, in that same 20-year period, with the tax

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1 credit, the financial investment would be
2 substantial, and we might see 35, 38, 40
3 gigawatts, or 40,000 megawatts of solar power
4 in this country.

5 And that's all I have.

6 MS. SMITH: Thank you, Doug.

7 Okay. So now you've heard from
8 both of the agencies, DOE and BLM, their
9 perspective, and their reasons, objectives in
10 preparing the solar EIS, and you've heard from
11 NREL a bit of information about solar
12 resources in the study area that we're looking
13 at, the six states, and the technologies
14 that'll be considered in the scope of the EIS
15 over the 20-year horizon that this EIS is
16 intended to consider.

17 I'm going to go through some slides
18 now. I'll try to move pretty quickly, but I
19 want to give everybody a common understanding
20 of the process that these agencies are kicking
21 off and inviting you to become involved in.
22 That's the NEPA process, National

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1 Environmental Policy Act.

2 Some of you who may not be familiar
3 with the terminology, we'll do some quick
4 definitions. What is an environmental impact
5 statement? An EIS is a document that agencies
6 prepare when they want to -- when they need to
7 evaluate potential impacts, environmental and
8 socioeconomic impacts of a proposed action.
9 And so the document first describes for you
10 what the proposed action is, and then it talks
11 about the purpose and need for the proposed
12 action. It also should present to you the --
13 it should assess the potential environmental
14 impacts of the proposed action, as well as
15 ways that those impacts might be mitigated.
16 It has to also consider reasonable
17 alternatives to the proposed action, and also
18 assess impacts and mitigation opportunities
19 for those alternatives. It has to look at
20 short and long-term impacts, as well as
21 cumulative impacts, and the commitment of
22 resources that might be incurred by the

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1 action. Then, importantly, it also needs to
2 describe what the public concerns are with
3 respect to this action and how those concerns
4 have been factored and considered by the
5 agencies.

6 Why is this particular EIS being
7 prepared? NEPA requires federal agencies
8 prepare an EIS when they're proposing a major
9 federal action that might or potentially could
10 result in significant impacts to the quality
11 of the human environment. In this case, the
12 agencies are proposing to develop very broad,
13 large-scale programs that will be applicable
14 for 20 years and influence or govern their
15 decision-making over solar energy development.

16 So they both determined that this constitutes
17 a major federal action.

18 It's important that we understand
19 what is the difference between a programmatic
20 EIS and a regular EIS. A regular EIS is an
21 analysis that's prepared when you have a very
22 specific proposed action, a specific project,

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1 and a specific location. And so you can very
2 well define all the elements of that activity,
3 and you know where it's being proposed to take
4 place. So that's a site-specific or a typical
5 EIS looks at those.

6 But this is a programmatic EIS,
7 meaning we're evaluating the potential effects
8 of a very broad program. We're not looking
9 at -- we don't have specific sites to consider
10 in this document or specific projects of size
11 and all the components have been identified.
12 Study agencies are undertaking establishment
13 of programs, and so they're going to just look
14 at a very broad, high-level, what are the
15 possible impacts of this program? What are
16 the impacts in general terms of solar energy
17 development? And again, in general terms,
18 what are the opportunities to mitigate those
19 impacts? That's a distinction between a
20 programmatic and a more generic EIS.

21 All right. So what is the scoping
22 process? We've invited you to a scoping

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1 meeting. This is the first step in which the
2 public can be involved in preparation of an
3 EIS. It's the phase in the project where the
4 agencies are asking stakeholders to provide
5 them input on what should be considered in the
6 scope of the EIS. So they want your input on
7 the things that are listed here. They'd like
8 your input on the proposed action, and
9 reasonable alternatives to consider to that
10 proposed action. They'd like your input on,
11 what are the significant issues that should be
12 analyzed? What are the impacts of greatest
13 concern to you? What are the resources in the
14 study area of great concern? And they'd also
15 like input on possible mitigation measures
16 that could be applied to mitigate the impacts.

17 And then also if you have data available that
18 would be relevant to the analysis in the EIS,
19 they'd love to receive that so that they can
20 factor that into the study.

21 And then, importantly, they're
22 trying to gather information about, who is

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1 interested in this action? Who are the
2 stakeholders, and what are the stakeholders'
3 concerns?

4 Now, I've mentioned a lot about
5 alternatives and proposed actions. So we'll
6 give you a little bit of baseline information.

7 The information on this slide comes right out
8 of the notice of intent that was published in
9 the Federal Register on May 29th.

10 NEPA requires that whenever
11 agencies prepare an EIS, that they always
12 evaluate the alternative of taking no action
13 at all. So that's called the no-action
14 alternative, and this EIS will assess that.
15 The best way to describe what that means is to
16 have a good understanding of what the actual
17 proposed action is.

18 So, essentially, under the proposed
19 action, both DOE and BLM are proposing to
20 develop agency-specific programs that are
21 going to govern their decisions about solar
22 energy development in the six-state study area

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1 over the next 20 years. These programs will
2 consist of policies and mitigation strategies
3 that would be applied to their decisions about
4 solar energy development.

5 So in the case of DOE, this program
6 would apply to solar energy projects that are
7 funded by DOE in the future. These could be
8 projects on BLM-administered lands, but they
9 could also be projects on DOE or other federal
10 lands, state lands, private lands, tribal
11 lands. So anything that DOE might fund could
12 fall under the scope of this program.

13 For BLM, the program would apply to
14 decisions they make about solar energy
15 development specifically on BLM-administered
16 lands. In the case of BLM, the proposed
17 action would include amending land use plans,
18 BLM's land use plans in the study area to
19 adopt this new program.

20 Now, a third alternative has been
21 identified by BLM. And at this stage, there
22 is no third alternative for DOE's

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1 consideration. BLM has determined that they
2 would evaluate what they're calling a limited
3 development alternative. Under this
4 alternative, solar energy development would be
5 limited to those projects that are currently
6 awaiting application approval for which BLM
7 determines they have complete plans of
8 development. So you can see this would be a
9 much more limited level of development,
10 particularly in comparison to the proposed
11 action and the no action.

12 And I think I forgot to back up
13 after I described the proposed action. In
14 context to that, just to explain the no action
15 alternative, that would be the agencies would
16 not establish these programs to guide their
17 future decision-making, and instead they would
18 continue to make the decisions on a case-by-
19 case basis, as they're currently doing.

20 All right. So those are the
21 proposed action and alternatives. There are a
22 number of opportunities throughout the life of

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1 an EIS for you to be involved. The first one
2 is scoping. It began on May 29th, and this
3 phase will end on July 15th. Then the draft
4 EIS will be published for public review and
5 comment, and that's anticipated in the spring
6 of 2009. And then the final EIS is
7 anticipated about a year later, in the spring
8 of 2010.

9 We've developed a public
10 information website for you. The URL is
11 listed here. If you haven't seen this site, I
12 invite you to go out and take a look at it.
13 There's a lot of very useful information about
14 this EIS, about solar energy resources, the
15 technologies we're considering. There are
16 also EIS-related documents. For example, this
17 presentation is available to download from the
18 site, all the posters that NREL has created,
19 the fact sheet we're handing out. And we'll
20 continue to post documents as the PEIS
21 progresses and documents are generated. The
22 next thing will be a summary of the scoping

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1 process.

2 Other information about the
3 project, including schedules, information
4 about public meetings, they all get posted up
5 there. Importantly for this phase, there's an
6 online comment form where you can submit
7 scoping comments. And we have an e-mail
8 notification list. So if you sign up for
9 that, you'll get updates about the project.
10 If you have signed up to attend one of these
11 meetings online, registered online, or if you
12 gave us your e-mail address when you signed in
13 tonight, you'll be automatically enrolled on
14 our e-mail notification list unless you ask us
15 not to be.

16 Okay. Now, this is the stage where
17 we're going to have a brief question-and-
18 answer period, about five minutes. The intent
19 of this is to allow you to ask any questions
20 for clarification on what you've heard this
21 evening. So we're not going to drift into
22 questions about policy decisions or comments

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1 that you want to impart. This is purely a
2 period for some clarification. I'll be able
3 to come around with the microphone, and you
4 can direct your questions to the folks up here
5 at the table, if we have any.

6 So are there any questions for
7 clarification?

8 SPEAKER FROM AUDIENCE: My name is
9 Bob Braddock. The Programmatic EIS that's
10 going to cover all the BLM land, does that --
11 do the 130 projects that are in application
12 now, are they already preparing their own EISS
13 for their particular projects?

14 MS. RESSEGUIE: The 130
15 applications that will go forward during this
16 PEIS, yes, will have their own site-specific
17 environmental impact statements that will be
18 prepared. As those companies work with BLM to
19 give us good specifics about what they propose
20 to do, then they will be ready for a notice of
21 intent, scoping, their own individual NEPA
22 analysis.

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1 MS. SMITH: Any other questions?

2 SPEAKER FROM AUDIENCE: Thank you.

3 You've recently completed or soon to complete
4 a PEIS for geothermal. How do those two
5 programs overlap, or do they?

6 MS. RESSEGUIE: I don't think that
7 there's really any overlap except that,
8 obviously, they're both renewable energy
9 programmatic environmental impact statements.

10 Maybe you could clarify your question just a
11 little bit. The two are on two different
12 tracks. I mean, it's a separate process for
13 each. I'm not quite sure what --

14 SPEAKER FROM AUDIENCE: I guess I'm
15 just curious as to how -- you know, obviously,
16 these are both efforts to stimulate renewable
17 development on a certain set of federal lands.

18 How does that look if I've got a developer
19 that looks at a piece of land for a solar
20 project, and the same developer's looking at
21 it for -- or another developer's looking at it
22 for a geothermal prospect? How do those work

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1 together?

2 MS. RESSEGUIE: You know, I am not
3 aware, but there's a lot I'm not aware of.
4 Okay? I am not aware of any overlap between
5 geothermal and solar. But we do have some
6 overlap with solar and wind energy projects.
7 Because BLM has this first-come-first-serve
8 program, basically, whoever filed the
9 application first will be the one that's
10 processed.

11 MS. SMITH: All right. One more.

12 SPEAKER FROM AUDIENCE: You
13 mentioned land use plans. And I was
14 wondering, are you still doing resource
15 management plans? Is that a different
16 category? And how do those relate?

17 MS. RESSEGUIE: I use the term
18 "land use plans" as sort of the broad
19 definition. But resource management plans and
20 also management framework plans is another
21 term that we use. So when I say "land use
22 plans," resource management plans is what I'm

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1 talking about.

2 SPEAKER FROM AUDIENCE: Who -- what
3 is the plan for the hardware at the
4 installation and service and maintenance on
5 the hardware of the solar panels? Is that
6 supplied by the Department of Energy, or is
7 this open to private investors?

8 MR. DAHLE: The expectation with
9 regard to public lands is there would be a
10 right-of-way application completed, they do
11 the EIS, and it would be privately developed,
12 privately maintained. In the actual solar
13 development policy that guides BLM field
14 offices dealing with these applications,
15 actually there's a formula in terms of a
16 revenue, or if you will, the lease land value.

17 But basically it's totally private
18 development. DOE's involvement may -- could
19 occur in some of the market transformation
20 funds we saw. And some of it's R&D. One of
21 the things that NREL does, for let's say
22 parabolic trough, is provides -- they have

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1 some interesting tools that basically allows
2 for optimizing the optical efficiency of a
3 system. So they can conceivably support the
4 developer when they're getting the thing
5 installed, and actually run a lot of tests and
6 improve the optical efficiency. But that's
7 about it. It's totally privately owned,
8 operated, maintained, and if ever removed,
9 remove the system at the end of its economic
10 life.

11 MS. SMITH: Okay. Another
12 question.

13 SPEAKER FROM AUDIENCE: I saw in
14 the documents that you're also considering
15 designating corridors for transmission. I was
16 wondering how you're coordinating with the
17 other corridor process, the Westwide Energy
18 Corridors, that DOE and BLM are also
19 partnering on.

20 MS. RESSEGUIE: Okay. I can't help
21 this. Very carefully. We are aware -- we do
22 intend to fully integrate the work that's

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1 already been done in the Westwide Corridor
2 Plan. But we want to take the opportunity to
3 specifically look -- as we identify areas with
4 high solar resource potential that may be
5 suitable for development, we want to make sure
6 that if additional corridors are needed on BLM
7 lands, that those corridors are identified in
8 this effort.

9 Westwide looked at all
10 possibilities of energy, but that work was
11 done -- I'm not sure -- a year or so ago. But
12 anyway, it's been going on for a while. We
13 have more information about solar resources.
14 And this is going to focus specifically on
15 solar. So we want to make sure if any
16 additional corridors are needed, that we don't
17 lose the opportunity to identify them, and
18 then amend land use plans for that purpose.

19 MS. SMITH: And, Linda, if I could
20 clarify. I'm not sure it was mentioned.
21 These would be corridors solely on
22 BLM-administered lands, whereas the Westwide

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1 Corridor Initiative is multiple agencies.

2 MS. RESSEGUIE: And a question you
3 didn't ask, but has been asked at other
4 meetings, we're also working with the
5 Renewable Energy Transmission Initiative in
6 California and the Western Governors
7 Association Renewable Energy Zone Projects.
8 We intend to work closely with those two
9 efforts so that we can all benefit from the
10 research and analysis that are going into
11 those efforts as well.

12 MS. SMITH: Okay. I think we'll go
13 on now into the -- get into the comment part.

14 So quickly, there are three different ways
15 you can provide scoping comments. One is at
16 the scoping meeting this evening. Another is
17 via the project website online comment form,
18 and then via mail. And we'll be accepting
19 comments through July 15th, 2008. Written
20 comments, just to reiterate, bang it into you,
21 there's the URL for the online comment form on
22 the website, or you can navigate to it from

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1 the home page. If you want to attach comments
2 or supplemental information to your comments,
3 you can attach up to ten megabytes worth of
4 file.

5 You can also submit comments by
6 filling out one of our paper comment forms
7 that were handed out this evening. There's
8 not a lot of room, but if you don't have a lot
9 to say, and it'll fit there, you can use this,
10 and then either hand it to one of us tonight,
11 or take it home, fold it up, and mail it in to
12 us. The address is on the back. You can send
13 other written comments to that same address
14 and any supplemental information -- reports,
15 data sets, et cetera.

16 Then for tonight, here are the
17 ground rules for providing oral comments.
18 We're going to call speakers up in the order
19 in which they've signed up. After we've made
20 it through all those who have indicated they
21 wanted to speak, we'll open the floor and give
22 others an opportunity. Maybe their

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1 imagination has been sparked, and they want to
2 talk.

3 When you make an oral comment, we'd
4 like you to state your name, and if you have
5 one, your affiliation. We're holding everyone
6 to a three-minute limit. I don't know that we
7 have too many commenters that have signed up,
8 but we will keep ourselves to the three-minute
9 limit, and then we may be able to allow people
10 additional time to talk afterwards, after
11 everyone's had a chance.

12 Again, to reiterate, we'd like you
13 to limit your comment to the scope of a
14 programmatic EIS. We're not asking for
15 comments on individual projects. If you have
16 any written copy of your remarks or other
17 materials, you can hand them off. Anybody
18 wearing a name badge can take the materials.

19 As I mentioned, we're creating
20 transcripts of these scoping meetings, and the
21 transcripts will be posted on the website at
22 some point following the date of the last

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1 scoping meeting, giving us time to process
2 those.

3 All right. Now, there's even more
4 ground rules. There's always more ground
5 rules than you think. I'm going to keep a
6 stopwatch, if I can remember how to work it.
7 That will allow me to keep track of your
8 three-minute limit. If you see a yellow card,
9 that means you've got 30 seconds left. And
10 then if you see a red card, it means you're at
11 your three-minute limit. We're going to ask
12 people to come up to this podium.

13 Our first speaker is Morey Wolfson.

14 MR. WOLFSON: Hello. I want to
15 thank you for the opportunity to provide some
16 comments to this panel. My name is Morey
17 Wolfson. I'm the Utilities Program Manager at
18 the Governor's Energy Office here in Colorado.

19 I'd like to give you just a quick
20 introduction as to why I'm here and what the
21 governor's interest is in this.

22 I work for Tom Plant, who was

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1 appointed by the governor to lead the
2 Governor's Energy Office. Mr. Plant works
3 directly for Governor Ritter. The governor is
4 very interested in renewable energy, as many
5 of you understand. We feel that we are at a
6 point in our energy and environmental history
7 that requires us to step forward very
8 quickly, very expeditiously, to move forward
9 to meet the challenges that we face. They're
10 unprecedented, as you all know. I just want
11 to reenforce the importance which I know that
12 you attach to this work.

13 Working for land agencies and the
14 Department of Energy, you have broad
15 responsibilities to do a lot of balancing of
16 different issues in order to come to
17 decisions. There are values that are attached
18 to your decisions, as well, as there are -- as
19 well as a legal framework. These values I
20 think need to be kept in mind as you go
21 forward with respect to the -- what I would
22 say, the macro trends that we are facing.

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1 Global climate change, for one, is
2 a huge issue which is absolutely over-arching
3 for the consideration for people in the
4 Department of Energy and the Bureau of Land
5 Management to recognize that if we want to
6 seriously address that issue, that renewable
7 energy is by far and away one of the leading
8 candidates to be able to be an effective way
9 to combat global climate change.

10 The other one is national security.

11 The Department of Energy speaker has already
12 referenced that. We understand that the
13 balance of payments that we face in this
14 country is huge, and it's time for us to
15 develop clean, renewable, domestic resources
16 that are sustainable and are inexhaustible.
17 Solar energy comes straight up as one of the
18 top contenders for that, along with wind
19 power.

20 The third one is the question of
21 the price hikes that are taking place in the
22 conventional fuels. I checked the price of

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1 natural gas today, and it was over \$13. And
2 if we think that it's going to go down, it's
3 delusionary, because it's not going to be
4 going down.

5 So the confluence of these issues
6 are such that we would like to see massive
7 renewable energy development here in Colorado
8 and in the West. We're especially interested
9 in economic development opportunities that are
10 attendant to solar energy development here in
11 Colorado. We encourage you to look at your
12 jobs within the framework of going over these
13 hurdles as expeditiously as you can, and not
14 have it be said that it was the United States
15 Government that, through its processes,
16 tangled things up to the point where it was
17 just impossible for development to happen.

18 So if time permits later on, I will
19 be happy to expand on these thoughts. Thank
20 you very much for the opportunity to be here.

21 MS. SMITH: Thank you.

22 The next speaker signed up is

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1 Harriet Moyer Aptekar. And I apologize for
2 any names I mispronounce.

3 MS. APTEKAR: That was perfect.

4 MS. SMITH: Okay.

5 MS. APTEKAR: That was very good.

6 Good evening. My name's Harriet
7 Moyer Aptekar. I represent Ausra, which is a
8 large-scale solar/thermal development company
9 located in Palo Alto, California, for the home
10 office, and we have a regional office here in
11 Colorado.

12 Ausra has a contract with Pacific
13 Gas & Electric to build a 180-megawatt project
14 in Central California, which we're in the
15 process of permitting now. That project will
16 provide electricity for approximately 120,000
17 homes. And while that particular project is
18 being sited on private land, we are actively
19 looking at locating projects on public land in
20 California and throughout the Southwest. So
21 this process you're going through is just
22 critical for us.

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1 I thank you very much for holding
2 the hearing and allowing us to participate in
3 providing comments. We really do applaud the
4 fact that BLM and DOE is trying to promote
5 solar energy development on federal lands, and
6 help that to happen efficiently. However,
7 there are several aspects of the Programmatic
8 EIS that cause us some very serious concern.

9 The first is the idea of freezing
10 all right-of-way applications while this PEIS
11 process goes forward. A 22-month freeze, in
12 addition to the length of time processing a
13 normal EIS application, going through the
14 right-of-way process requires, is just a
15 tremendous burden for industries working in
16 the solar/thermal field.

17 We're a small industry, and we're
18 really just getting off the ground.
19 Currently, there are only two projects
20 operating in the United States. You heard
21 about them both tonight, the 350-megawatt
22 project in Southern California, which has been

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1 there for years, and the relatively new
2 64-megawatt project in Nevada. So while you
3 have a lot of us here at the start line
4 pushing to get these projects going, we don't
5 have a lot of projects on the ground yet. And
6 this time delay is really, really critical
7 relative to the industry.

8 I think I just can't stress that
9 enough. We talked tonight about 130
10 applications which will have the opportunity
11 to proceed while this process is going on.
12 And we're very, very pleased with that. We
13 believe that those applications need to go
14 forward and need to be processed as
15 efficiently and quickly as possible, so that
16 that -- I think it was called limited
17 development option -- is something that we
18 really are in favor of. Maybe the group could
19 come up with a limited option plus that would
20 give us an opportunity to be submitting some
21 applications while the process goes forward.

22 I don't know what the card meant,

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1 but I think I have to sit down.

2 MS. SMITH: Oh, I'm sorry. You've
3 got 30 seconds.

4 MS. APTEKAR: Oh, okay. The other
5 aspect I wanted to stress is transmission
6 planning and looking at how you can work
7 together with other agencies to create more
8 transmission opportunities. Obviously, where
9 transmission is placed will direct
10 development. So there is no need to limit
11 solar development on public lands. You can
12 guide us very effectively by offering us great
13 transmission options.

14 Thank you. And I have more to say.

15 MS. SMITH: Okay. The next speaker
16 that registered is Alex Daue.

17 MR. DAUE: Daue.

18 MS. SMITH: Daue.

19 MR. DAUE: Daue, yes.

20 MS. SMITH: All right.

21 MR. DAUE: Hi. My name is Alex
22 Daue, and I work for the Wilderness Society

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1 here in our Denver Office. We work to protect
2 wilderness and inspire Americans to care about
3 our wild places. I'd like to thank you for
4 the opportunity to comment this evening.

5 I support the BLM's proposal to
6 update its solar energy development program
7 and the DOE's proposal to identify policies to
8 minimize damage and to protect natural and
9 cultural resources for solar projects in which
10 the agency is involved. Solar energy
11 development is a big part of the solution to
12 the challenge of global climate change.
13 Large-scale solar projects can help to support
14 the transition to an energy supply that does
15 not emit greenhouse gasses or contribute to
16 dangerous climate change.

17 However, if not located and built
18 responsibly, energy projects can also harm
19 wildlife habitat and fragile desert
20 environments and damage national parks and
21 other places valued for their natural beauty
22 or cultural history. So the manner in which

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1 the agencies develop their PEIS will determine
2 whether large-scale solar developments has
3 positive or negative effects for Americans and
4 our public lands.

5 I do support the development of
6 clean energy so long as it does not sacrifice
7 precious resources. Because utility scale
8 solar development is such an intensive use of
9 the land, precluding nearly all other uses, it
10 is particularly important that the projects be
11 chosen carefully. BLM and DOE must recognize
12 their responsibility to combat climate change
13 and its effects. Areas where solar
14 development is not permitted should be
15 identified in the BLM plans and included in
16 DOE's policies. I commend the BLM for
17 identifying certain exclusionaries already,
18 including all lands within the National
19 Landscape Conservation System and lands the
20 BLM has previously identified in land use
21 plans as environmentally sensitive, including
22 area of critical environmental concern.

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1 In addition, the agencies should
2 come up with a more complete list of important
3 and sensitive lands to be protected, such as
4 national parks, national monuments, state
5 parks, citizen-proposed wilderness, lands with
6 wilderness characteristics, wildlife migration
7 corridors and critical habitats, and areas
8 with known concentrations of cultural
9 resources.

10 Outside of these exclusionaries
11 identified, there are still many
12 considerations regarding where utility scale
13 solar development is appropriate. These
14 criteria should be included in the agencies'
15 programs and policies to be assessed for all
16 projects.

17 There are important economic
18 benefits to local communities from siting
19 projects on private lands, which should also
20 be considered as possible alternatives to
21 sites on public lands. These lands could
22 include private land -- thank you.

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1 MS. SMITH: No, that's -- oh, I'm
2 sorry. My apologies.

3 MR. DAUE: I got the red card.
4 Preemptive red card.

5 MS. SMITH: I'm adding 20 seconds
6 to his time.

7 MR. DAUE: Okay. So these lands
8 could include sites that are already
9 environmentally impaired, such as abandoned
10 mine sites, developed transmission corridors,
11 and producing oil and gas fields.

12 I support the -- I was glad to see
13 that the agencies have already said that they
14 will be applying mitigation measures, such as
15 best management practices. These things could
16 be such as disturbance and harassment of
17 wildlife should be avoided, existing roads
18 should be used, and development should be
19 phased. I think that the measures should be
20 mandatory and apply to every project that BLM
21 receives and DOE supports.

22 And I also support the full and

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1 complete coordination with other planning
2 efforts, such as the Western Governors
3 Association and the ready process, as well as
4 the Westwide Energy Corridors.

5 Finally, I do support the time out
6 for all new applications. I think this is
7 very important. This will ensure that the
8 important analysis and input gathered during
9 this PEIS process will be used to maximize
10 benefits and minimize impacts to our public
11 lands.

12 Thank you.

13 MS. SMITH: Well, obviously, I need
14 more training on my cards. I'm sorry, Alex.

15 MR. DAUE: That's okay.

16 MS. SMITH: The next speaker is
17 Bobby McGill. I'll try to get my cards
18 straight.

19 MR. MCGILL: My name is Bobby
20 McGill, the Communications Manager for the BLM
21 Action Center at the Wilderness Society. I
22 just want to reiterate some of the points that

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1 my colleague just made, and a few others.

2 In a time of climate change, solar
3 energy is one of the primary forms of
4 alternative energy that will help transform
5 our fossil-fuels-based economy into one
6 eventually based on renewables. With most of
7 the United States' solar energy potential
8 concentrated in the West, using our public
9 lands for solar energy development is not only
10 wise, but necessary, in combination with
11 development on private land.

12 However, many of our public lands
13 with solar energy potential are also
14 environmentally sensitive and of wilderness
15 quality. The BLM and DOE should consider
16 cultural, wildlife and wilderness resources
17 when establishing policies for the siting of
18 photovoltaic energy production facilities.
19 That includes excluding solar facilities from
20 areas that are part of citizens wilderness
21 proposals, any park lands, and any area
22 included in pending wilderness legislation.

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1 Renewable energy sources, including
2 solar, are vital parts of our energy portfolio
3 in the 21st century. Please thoughtfully
4 facilitate the development of this renewable
5 resource, being ever mindful of the ecological
6 integrity of our public lands, and the need
7 for a transparent public process by which
8 solar energy development policies are created.

9 Thank you.

10 MS. SMITH: I didn't even get a
11 chance to prove I could do it right.

12 The next speaker is Craig Cox.

13 MR. COX: Thank you. Good evening.

14 My name is Craig Cox. I'm Executive Director
15 of the Interwest Energy Alliance. We
16 represent the largest companies in the wind
17 energy and utility scale solar energy industry
18 in five out of the six states under
19 consideration in this draft PEIS. I think
20 it's great to review and to have standards for
21 development of energy of any kind. And I
22 think it's very important to have the multi-

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1 stakeholder aspect and having comments
2 throughout the West, throughout the affected
3 areas.

4 But I don't think that while this
5 process is being conducted, that we should
6 stop all new development in the next 18 or so
7 months. I would point out that these next 18
8 months will be critical months in the
9 implementation of current and new energy
10 policy as a new administration takes office in
11 Washington in just about six months. I don't
12 think we should handicap a new administration
13 right out of the starting block.

14 I'd also point out that almost
15 every state in the West has a renewable energy
16 standard or goal of some kind. Solar energy
17 is an integral part of these goals. Much of
18 the solar resource in these states is on BLM
19 and federal lands.

20 As we've discussed in several
21 comments and in presentations already, the
22 Western Governors Association has studied this

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1 issue in depth. All the Western Governors
2 support new renewable development, including
3 solar.

4 In 2006, there was a Clean and
5 Diversified Energy Task Force that identified
6 how the West could reach 30,000 megawatts of
7 solar by 20- -- of renewables by 2015, and
8 8,000 megawatts of solar potential were
9 identified, which I believe now, two years
10 later, is a conservative estimate.

11 Recently, WGA has finished task
12 forces examining energy in wildlife corridors
13 in another multi-stakeholder process. And
14 now, as we've also pointed out, the Western
15 Governors Association has started the Western
16 Renewable Energy Zones Project, which will
17 also identify transmission corridors and
18 renewable resource areas in the Western United
19 States.

20 So clearly I think that solar and
21 renewable technologies are critical components
22 of our energy future and enjoy strong support

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1 from many sectors, from federal, regional and
2 state policy-makers. I think this process
3 should be -- the PEIS should be considered,
4 but it should not stop near-term development
5 of new resources. We need to make future
6 site-specific environmental reviews more
7 efficient and predictable, I believe, and set
8 forth a clearer process for dealing with these
9 new developments and changes.

10 And so finally, I would just point
11 out that with all the support that solar and
12 renewable technologies enjoy from these
13 various levels of government and the critical
14 nature of implementing these projects, we need
15 to figure out how to keep moving ahead without
16 stalling everything for just two years or so.

17 Thank you.

18 MS. SMITH: The next speaker is
19 Nada Culver.

20 MS. CULVER: Hi. My name is Nada
21 Culver. I also work with the Wilderness
22 Society in Denver. So we come here and talk a

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1 lot about the solar PEIS.

2 You've heard a lot already from my
3 colleagues, and it is clear from what we saw,
4 that these projects can radically change the
5 use that we can have of our public lands. I
6 wanted to just take a minute to address the
7 scope of the PEIS as it pertains to the DOE
8 projects. The BLM -- I think we and the BLM
9 are both kind of used to seeing how
10 programmatic EISs proceed and how the NEPA
11 process proceeds. But in the DOE part of this
12 document, we've seen references to an analysis
13 of how the DOE's funded projects will proceed.

14 I think it would be extremely helpful for all
15 of us if the PEIS identified in detail what
16 those types of projects are and what types of
17 impacts they could have.

18 I understand that they can affect
19 all federal lands, state lands, private lands
20 and tribal lands. That is quite a lot of
21 cumulative impacts. Right now, the BLM has
22 set out planning criteria in this document

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1 that pertain to things like a reasonable,
2 foreseeable development scenario,
3 consideration of climate change, consideration
4 of protecting lands with wilderness
5 characteristics, and consideration of
6 alternatives. These are all extremely helpful
7 things that we don't see enough in many of
8 these documents. But as they pertain to the
9 DOE process, I think we need to see similar
10 analysis in order to really get a handle on
11 the type of impacts that this program could
12 have in a broader sense.

13 Thanks.

14 MS. SMITH: Okay. Thank you. That
15 gets us through the list of folks who pre-
16 registered indicating they wanted to make a
17 comment. Is there anybody else present who
18 would like to make a comment that didn't
19 previously sign up? Okay. Go ahead.

20 MR. NICHOLS: My name's Lonnie
21 Nichols. I'm basically representing myself
22 and San Luis Valley Citizens' Alliance, who is

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1 actively involved with the Oil and Gas
2 Commission, and also with the oil and gas
3 drilling in the San Luis Valley. Thank you
4 for coming and sharing with us.

5 I wasn't quite prepared, so be
6 patient with me. As far as a specific
7 comment, I've got a couple, and you may have
8 included this in your PEIS. That is to
9 include the EPA, as you do in the current
10 EISs. Now, I'm assuming that the EPA would
11 look at your EISs as they come forth. So
12 that'd be a comment. Okay. I'm getting a nod
13 on that.

14 Even though this is general and not
15 specific, I would suggest that when you go to
16 a specific area, that you look at the local
17 area, meaning the local economy and the local
18 culture, because as we've already heard, we've
19 heard mostly pros. There's been some comment
20 about the delay of the permits or the process
21 of investigating the areas. But if you look
22 at the specific local economy and the specific

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1 local culture, and also look at the
2 provider -- that's why I asked earlier about
3 the hardware -- who is going to provide the
4 panels, or the type of solar array, the
5 servicing of those -- I would say in the
6 comments to put in there to be specific to
7 that economic and cultural area.

8 Some people -- for example, some
9 people from out of state may come in and have
10 a great track record in another state. But,
11 say, they might come into Colorado and not
12 have the resources to do a good job. So I'm
13 just saying to look at specific providers for
14 that area.

15 I also would suggest that we do not
16 hold up the process, because as we're speaking
17 right now, I mean, there's oil and gas permits
18 being issued on a daily basis. If anybody's
19 not aware of it, there's 26,000 active wells
20 in the State of Colorado. To my knowledge,
21 the Colorado Oil and Gas Commission has never
22 declined a permit. So let's not stop this

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1 while they're doing that.

2 Finally -- excuse me for my chicken
3 scratches here -- if the BLM, for example, or
4 U.S. Fish and Wildlife, or even the U.S. --
5 let's say the Forest Service, if there's an
6 application for an oil permit, and there's a
7 potential usage for solar, my comment is, put
8 solar as your priority.

9 Thank you.

10 MS. SMITH: All right. Anybody
11 else want to come up? I think a couple of
12 people potentially have additional remarks
13 that did have a chance to speak. Are you
14 interested?

15 MR. WOLFSON: Yes, I am.

16 MS. SMITH: Okay.

17 MR. WOLFSON: Thanks for the
18 opportunity to extend my thoughts just a
19 little bit. I won't take more than three or
20 four minutes.

21 MS. SMITH: Can you reintroduce
22 yourself?

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1 MR. WOLFSON: Yes.

2 MS. SMITH: Thank you.

3 MR. WOLFSON: My name is Morey
4 Wolfson. I work for the Governor's Energy
5 Office here in Colorado.

6 I'd like to describe a few things
7 that are going on which I think that it's
8 presumably these activities are -- you -- you
9 are aware of, and you've already mentioned a
10 few of them that you are coordinating with.
11 But because of my work at the Governor's
12 Energy Office, I'm informed about a variety of
13 activities that are taking place in renewable
14 energy development, and in transmission
15 development in particular.

16 I'm a member of the Committee on
17 Regional Electrical Power Cooperation, and a
18 member of the Western Governors Association
19 Energy Resource Zone Initiative, I'm on the
20 Executive Committee of the High Plains
21 Express, which wants to bring in major
22 transmission across from Wyoming down through

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1 Colorado, into New Mexico, and over to
2 Arizona, and I'm a member of the Colorado
3 Long-Range Transmission Planning Group.

4 The reason I mention all of these
5 is not to tout my credentials, but to describe
6 that, as you well know, there's a tremendous
7 amount of activity where there are variety of
8 people who take these macro issues quite
9 seriously that I mentioned before -- national
10 security, global climate change, the need to
11 quickly evolve to a renewable energy economy.

12 These are not issues that we can just kick
13 the can down the road and pretend like it's
14 going to be for a different decade.

15 People in the energy and
16 environmental communities have known for
17 decades that we need to make these moves
18 towards high voltage transmission lines to
19 hook up our renewable energy resources. But
20 because the economics have not been in place,
21 and because the environmental mandate hasn't
22 really been fully understood, this momentum

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1 has been slowed. But now it's time to speed
2 this up.

3 I'm not here to suggest that we
4 should be riding roughshod over the attributes
5 that have been referenced before in terms of
6 attention to doing the projects right. But as
7 you know from working within the federal
8 government, it's easier for you to count the
9 problems than to quantify the benefits. It's
10 easy to go into an environmental impact
11 statement world and to be able to talk about
12 the problems right across the board.

13 But how are you going to quantify
14 the benefits, the environmental benefits of
15 addressing climate change? How are you going
16 to quantify the economic development benefits?

17 How are you going to quantify the national
18 security benefits? How are you going to
19 quantify the innovation and the propulsion of
20 an economy towards an inexhaustible resource?

21 You can talk about number of acres that are
22 disturbed and so forth, and that can be easily

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1 quantified. But the questions I asked you to
2 quantify are not readily quantifiable. And
3 because they are not readily quantifiable, too
4 often it is stipulated that, since it's
5 difficult to quantify the benefits, we're just
6 going to have to get on with our job and just
7 call it zero.

8 Now, I'm a veteran of public policy
9 for nearly 40 years. I've seen this happen
10 time and time again when, because of the
11 difficulty of quantifying the benefits, they
12 just are skipped over and considered to be
13 zero. I'm asking you to consider, when you do
14 your programmatic environmental impact
15 statement, to expand the horizon and the
16 accountability that you feel as citizens of
17 this country and as managers that it goes
18 beyond just counting the negatives, and that
19 you start to count the benefits.

20 The last thing I would like to say
21 is that our legislature tasked a group of
22 people to go forward and to quantify the

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1 renewable resources here in Colorado and to
2 look at the transmission pathways that are
3 necessary to bring the renewable resources to
4 the grid. I'd like to leave with you a report
5 that was produced by the Senate Bill 91 Task
6 Force, which was produced on December 27th,
7 2007. In that report it provides very
8 specific understandings of where the renewable
9 resources are, what the transmission capacity
10 problems are in this state, and it lays out
11 for the public to understand that if we want
12 to seriously step up to the scale of the
13 global climate change problem, then we have to
14 step up with the scale that has at least a
15 fighting chance to be able to be victorious.

16 Time is not on our side on this.
17 We are not able to just push this off for 10,
18 20 years, and hope that maybe some different
19 administration, or a different population is
20 going to step up to it. It's our
21 responsibility.

22 I work for the Climate Action Plan,

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1 which is my guidepost, which is prepared by
2 the Governor of the State of Colorado, that
3 says we want a 20 percent reduction of carbon
4 dioxide by the year 2020. We take that goal
5 to be a serious goal which can be met with
6 renewable energy integration into a new high-
7 voltage transmission system. This can be
8 done. This is not like it's a cold fusion.
9 This can be done. It has been done before to
10 build out the high voltage transmission
11 system. We need to make it happen.

12 And to repeat what I said earlier,
13 I don't want to think that it was our
14 generation of public servants, that in the
15 furtherance of their job descriptions, they
16 were parties to -- not maybe even consciously,
17 but they were parties to an extension of time
18 into the future to set up so many bureaucratic
19 traps that were impossible to meet that this
20 generation of people could not get their way
21 through the federal bureaucracy.

22 So I encourage you to take this

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1 advice under consideration and to know that
2 it's not just my governor, and it's just not
3 me that's speaking. I think there's a
4 tremendous amount of people that feel the same
5 way and would like to see you move forward
6 expeditiously in your work. The time frames
7 that I see look -- they concern me. The idea
8 of stopping applications I think is probably
9 predicated on the fact that you may not have
10 the resources to be able to process the
11 applications that are coming in the door.
12 That needs to be addressed in a different kind
13 of way than saying, okay, stop the
14 applications.

15 So with that, I will -- I don't
16 know if your process allows for dialogue. I
17 presume not, because others want to speak.
18 But I will just pass this out.

19 MS. SMITH: Thank you, Morey. And
20 you're certainly welcome to talk with the
21 individuals after the meeting.

22 Harriet, you said you had more.

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1 You wanted to continue with your comments.
2 That's fine.

3 MS. APTEKAR: I just have two other
4 points.

5 MS. SMITH: Okay. That's fine. I
6 want everybody to have a chance to get their
7 word in, and we're not that busy tonight.

8 MS. APTEKAR: I'm Harriet Moyer
9 Aptekar again with Ausra. I had two other
10 quick points. Since you're going through the
11 programmatic EIS process, there are many other
12 federal lands that have solar energy
13 potential, and also need to provide us with
14 some transmission access. So I was just
15 wondering whether it's possible for your
16 process to look at some of the lands
17 administered by other federal agencies, and
18 look at ways that we could move working with
19 those agencies and on those federal lands
20 forward in a more timely fashion. So that was
21 just a request I was going to make.

22 The last point that I had was, we

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1 understand that this is an important process
2 from your institutional point of view. We're
3 hoping that out of it, maybe there'll be some
4 solutions for how to streamline the future
5 site-specific environmental reviews that we
6 are actually going through. As solar
7 developers, we are really concerned to be good
8 tenants and good stewards of public land. But
9 we also need help moving our projects through
10 the permitting process in a timely fashion.
11 We would really like to see this process
12 result in a way that we can all be satisfied
13 with protecting public lands and getting some
14 of these projects built, because it's really
15 critical.

16 A last point I'll just share, since
17 I'm working a lot in rural communities, we
18 know what you're up against because there's
19 lots and lots of frustration in the smaller
20 rural areas relative to wanting economic
21 development, feeling like this is their time.

22 And I know it's got to be very tough to be

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1 looked at as the bad guys who aren't going to
2 let this happen for their community. We are
3 happy to work with you in any way to
4 facilitate this process. We're happy to
5 actually also provide resources in terms of
6 some of the planning pieces if that would help
7 expedite things for you.

8 So please look at the development
9 community as your allies in this, and call on
10 us and let us help in any way that we can.

11 Thanks so much for your work.

12 MS. SMITH: Thank you.

13 Does anybody else want to complete
14 a comment? We have somebody that would like
15 to make a comment. Great.

16 MS. KIELTY: My name is Diane
17 Kielty. I'm with the Clear Creek Watershed
18 Foundation.

19 The one topic that seems to have
20 been not overlooked, but just not actually
21 discussed in this particular scope, is smaller
22 scale utility generation distributed projects.

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1 I'd like, as you're considering land use and
2 transmission paths, to consider opportunities
3 for smaller scale distributed projects that
4 would feel an advantage with transmission
5 paths coming through to their areas as well,
6 not just these large-scale projects, doing the
7 same thing we've done in our nation for the
8 past how many decades, going to large coal
9 plants, going to large areas. Consider
10 smaller distributed opportunities to send
11 transmission paths through.

12 We're working on potential bright
13 fields projects with abandoned mine lands in
14 counties in our upper areas that have great
15 opportunity for renewable energy and
16 distributed smaller projects. So as you are
17 considering this, it complements the
18 Department of Energy's idea of taking their
19 eggs and spreading them around, and not doing
20 these large-scale projects all over again and
21 creating a security disaster. Let's think
22 this through and look at the distributed

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1 projects, as well.

2 Thank you.

3 MS. SMITH: Thank you.

4 Anybody else have a comment they'd
5 like to share?

6 Well, I'm sure the agency folks
7 will be around for a few minutes after the
8 meeting to talk with individuals. You can
9 certainly make comments online, or send them
10 in by mail, or attend one of our other scoping
11 meetings. We have three more this week in
12 exotic locations -- Phoenix, Salt Lake City
13 and Albuquerque. So you can come with us on
14 the road-trip. Then we have three more
15 meetings in the week of July 8th. But
16 certainly online is an easy method for you to
17 add comments.

18 Unless anybody else has something
19 from the audience, do you have any closing
20 comments, Linda, or --

21 MS. RESSEGUIE: (No verbal
22 response.)

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1 MS. SMITH: Okay. Well, I'm sure
2 they heartily thank you for attending tonight.
3 Thank you.

4 (Meeting adjourned at 7:57 p.m.)
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